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| Report to: | The Board |
| Meeting Date: | 12 December 2022 |
| Report Title | Performance Report |
| Report Category | For Information |
| Issue status: | Business as usual |

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| Delivery of Strategic Objectives | |
| Select the Strategic Objective(s) relevant to the issues | 1. We deliver a high quality user focussed service 2. We embed ways of working across the organisation that enhance the quality, consistency and transparency of our decisions and delivery 3. We engage with users and delivery partners across the legal aid and justice system to inform good design of our system and services |
| The purpose of this paper is to report on operational performance as at 31 October 2022. | |

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| Link to Board or Committee Remit |
| To monitor the performance of the operational departments. |

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| Publication of the Paper |
| The Board has previously agreed that this paper should be published as a matter of course. It will be published on our website in due course. |

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| Executive Summary |
| Members should note that the figures reported are a three month average i.e. reflect the position for August, September & October 2022 as a whole.  Applications – The performance across Applications was good and there are no particular concerns or issues to highlight.  Accounts – Performance remains broadly in line with our expectations. |

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| Previous Consideration | |
| Meeting | Detail |
| October 2022 | **Applications:** The performance across Applications was good and there are no particular concerns or issues to highlight.  **Accounts:** Performance remains broadly in line with our expectations. |
| Report | |

## Applications Performance

1. **Civil Applications**

The overall performance in civil applications remains very good with all civil benchmarks recorded as “better than”.

1. **Criminal Applications**

Overall, performance remains good and we are meeting the average duration times for both Solemn and Summary Criminal applications. The First Decision % Granted, and % of First Decision cases with Further Work benchmarks were missed in October due to the ongoing issues we have with cases which have previously been ‘Not Considered’, where additional information was not sent to us at the time, but has now been sent in weeks or, in some cases, months later. In addition, these areas were adversely affected by the DWP Benefits Checker link we have being down for 8 days in October. This meant that many cases were held until the link was restored, although a number of cases had to be continued for alternative verification of benefits.

1. **Children’s Applications**

Overall performance in children’s applications remains good with all benchmarks either met or ‘better than’.

## Accounts Performance

1. **Civil Accounts**

As reported in previous papers there had been resourcing issues within the teams which have now been addressed. As anticipated this continues to impact the performance and we anticipate it will take several months before we are in a position where we more fully see the positive impacts of the new resources. However, in civil legal aid and A&A/ABWOR we are seeing positive in-roads being made into getting back towards the ‘met benchmark’ zone and are hopeful that this will be the case in the coming months.

In civil A&A and ABWOR the aforementioned issues are being compounded by long term sickness within the team and the increased complexity of some of the accounts, especially in Immigration and Asylum, brought about by the changes made early in the pandemic to interim claims.

On a positive note, despite the on-going increased pressures on the staff, the accuracy levels have continued to be maintained at a very good level.

1. **Criminal Accounts**

The overall performance in criminal accounts is good with performance against all indicators either ‘met’ or ‘better than’ the benchmark.

1. **Children’s Accounts**

The overall performance of children’s accounts is generally good. There has been good improvements since the last report with one ‘worse than’, two ‘met’ and two ‘better than’ their benchmarks (last report there were three ‘worse than’ and two ‘met’).

In children’s legal aid there have been a couple of specific issues which have meant older accounts coming in in the first of the three months continues to distort the overall durations. This has also been compounded by the loss of an experienced member of staff and the performance remains ‘worse than’ the benchmark for this indicator.





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|  | **Governance Links** |
| 1 | **Finance and Resources**  Resources are key to the delivery of good performance. There are no additional resourcing issues to flag to the Board which have affected the performance reported. |
| 2 | **Risk**  **Applications:** This report gives assurance that we are managing the functional risks identified in relation to:  (i) Failure to accurately assess applications and increases in accordance with  SLAB's policies and procedures; and  (ii) Failure to take operational decisions within agreed service standards.  **Accounts:** This report gives assurance that we are managing the functional risks identified in relation to:   1. Failure to pay solicitors within a timeframe that is acceptable to the profession and enables management of the Legal Aid Fund; and 2. inconsistent approach to assessment of accounts. |
| 3 | **Legal and Compliance**  No issues of note. |
| 4 | **Performance**  No issues of note. |
| 5 | **Equalities Impact**  An impact assessment is not required for this paper. |
| 6 | **Privacy Impact and Data Protection**  No privacy or data protection issues identified. |
| 7 | **Communications and Engagement**  This paper has been agreed for publication and we are also publishing separate information regarding our performance via our website. |

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| **Conclusion and next steps** |
| Members are asked to note the report. |
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| **Appendices** |
| Appendix 1: Guide to the SLAB Operation Performance Overview Report (SOPOR) |

## Appendix 1

**Guide to the SLAB Operation Performance Overview Report (SOPOR)**

**STRUCTURE**

Information is grouped by operational area and type of measure. The first 3 reports are on Applications areas: Civil; Criminal and Children’s, and the bottom 3 on Accounts areas.

In Civil we report Adults with Incapacity cases separately. These are high in volume and we take decisions on these in a much shorter timescale because the statutory tests are more straightforward. These are separated out to avoid a disproportionate impact on performance statistics.

In Criminal we report on summary and solemn cases separately: SL = Solemn cases; SC= Summary cases.

## PERFORMANCE REPORTING IN THE SOPOR

Benchmarks for performance reporting for financial year 2022/23 were presented to the Board in March 2022. The benchmarks proposed balanced the aim of being challenging but achievable but also the need to manage the risks and uncertainty around the coming year of 2022-23. They were based on performance during the pandemic in 2020/21 and also pre the pandemic in 2019/20.

The new benchmarks were introduced into the reporting from April 2022 onwards.

A rolling 3-month average (a mean) is the basis for calculating and reporting performance. This is compared against a static benchmark with performance reported in terms of three zones:

1. Met (the benchmark)
2. Worse than (the benchmark)
3. Better than (the benchmark)

A green-yellow-blue colour highlighting scheme is used. Green indicates a benchmark is being met. Yellow highlights the ‘Worse than’ zone and Blue highlights the ‘Better than’ zone.

The Met zone is defined initially as the benchmark plus or minus 5%. The ‘Better than’ and ‘Worse than’ zones are above or below the Met zone – depending on the type of measure. For example with the First Decision % Granted measure in general higher figures are better. So the ‘Better than’ zone is above the Met zone, i.e. above 105% of benchmark. But we aren’t necessarily aiming to be as high as possible – we may find issues with accuracy and quality if we get too high or we may need to expend a disproportionate amount of effort.

With the Duration and Further Work ratio measures the ‘Better than’ zones are below the benchmark (less than 95% of benchmark).

The starting point for defining the width of the Met zone is plus or minus 5%. In some cases it has been necessary to adjust it. This adjustment is because of the differences in application and account types and processes which produce different distributions for the different measures – some are more variable than others. This is especially so in relation to the size of the measure value. For example plus or minus 5% covers a wider range of values at 90% than it does at 20%**[[1]](#footnote-1)**.

The benchmark approach has facilitated the re-inclusion of AWI within civil and a more detailed breakdown of accounts to be presented.

All measures are calculated for the most recent three month period and the 11 previous results are also shown so that trends over one year can be seen.

## DESCRIPTION OF MEASURES IN THE SOPOR

**Duration**

The key duration shown for applications is the average time, in calendar days, from receipt of a main legal aid application by SLAB, to when we take the first official decision on it. This duration includes all weekends and holidays. It also includes any period where we are asking the solicitor, or applicant, for more information to help us take the decision.

This indicator measures both the workflow performance of SLAB but also the degree to which solicitors and applicants are managing to provide all necessary information.

Simply put **lower** is better.

In accounts the first instance duration is a very similar measure – it is from registration of the account to the date payment is received into the solicitor’s bank account. It is in calendar days and again includes any period where we are asking the solicitor for more information to help us assess the account.

The negotiation duration is the same measure but for accounts that are follow-up accounts to negotiate sums that we have abated from initial accounts.

**Grant/paid in full rate**

The first official decision on a legal aid application can be one of three main types: grant; refuse; or not consider due to lack of information. The percent granted measure is the number of grants divided by (i.e. indexed) by the total number of first decisions in the period and expressed as a percentage.

This indicator measures the effectiveness with which SLAB and the profession are facilitating solicitors to make appropriate and complete applications.

Simply put **higher** is better.

In accounts the equivalent measure is the percent of accounts that we are able to pay all that solicitors are claiming, i.e. without abating them.

‘Abatement’ describes the process by which the amount paid by SLAB includes one or more deductions from the amount claimed by a solicitor. This can occur for many different reasons.  Subsequent negotiations with firms can result in part or all of the sum abated being reinstated, often because we are provided with further information that allows us to be satisfied that a claim is valid or reasonable. This can be additional information (such as vouching) to support a claim, or an explanation to justify a particular activity which had appeared to us on the face of it to be unnecessary, unreasonable or uneconomical.

SLAB needs to protect the Legal Aid Fund from unjustified expenditure; however this needs to be undertaken in a manner that is seen to be fair, transparent and done in a consistent and efficient manner.

Ultimately we will be using the information on what we finally pay against, the original lodged amount and the initial payment to understand how we can ensure more could be paid at the first instance.

**Ratio of Further Work (Negotiation) to First Decision (First Instance)**

In applications this indicator is the number of cases requiring further work divided by the total number of first decisions in the period and expressed as a percentage. In accounts it is the number of negotiation accounts paid compared with the number of first instance accounts.

This indicator measures a number of different key elements of the process:

1. the effectiveness with which SLAB is getting correct applications/accounts in the first instance;
2. that SLAB is making correct decisions;
3. The effectiveness with which SLAB is communicating those decisions.

Poor performance in any of those areas could result in an increase in this ratio.

Simply put **lower** is better.

1. For more information please see Board paper SLAB-2019-11 Benchmark Proposals for 2019-20. [↑](#footnote-ref-1)